

INTERAGENCY COORDINATING BOARD for COMMUNITY USE OF PUBLIC FACILITIES





ANNUAL REPORT FISCAL YEAR 2005

Providing residents and community groups with easy and affordable access to schools and other public facilities

INTERAGENCY COORDINATING BOARD FISCAL YEAR 2005 MEMBERSHIP

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Dr. Robert D. Muller, Vice Chair (Citizen Representative – County Executive Appointment)

Riley Chung (Citizen Representative – County Executive Appointment)

Bonnie Dougherty (Elementary School Administrators Association)

Stephen Farber (Staff Director, Montgomery County Council)

Dr. Charlene Nunley (President, Montgomery College)

Patricia O'Neill**
(President, Board of Education)

Karen Rabin (Association of Secondary School Principals)

Bruce Romer (Chief Administrative Officer, Montgomery County)

Jonathan Walker (Citizen Representative, Board of Education Appointment)

Dr. Jerry Weast (Superintendent, Montgomery County Public Schools)

Meredith Wellington (Commissioner, Maryland-National Capital Park and Planning Commission)

Sylvia McPherson (Chair, Citizens' Advisory Committee)

**Sharon W. Cox served on the ICB as President of the Board of Education until 12/04.

DIRECTOR'S MESSAGE



For the Office of Community Use of Public Facilities, fiscal year 2005 was a year of challenge and accomplishment. The Office continues to fine tune implementation of centralized scheduling in all elementary and middle schools, as well as in several pilot high schools, to ensure reasonable cost and community access to use of all public facilities, including schools, athletic fields, County libraries and Government Centers. By partnering with our MCPS colleagues, as well as many others, and continuing to establish links with diverse

parts of the community, this goal is being actualized. Roughly 97% of our customers represent not-for-profit entities, many offering programs and services to the community-atlarge, so we are always keenly aware of the need to keep our services reasonably priced and accessible.

The year saw the establishment of a task force made up of public servants from a number of agencies, as well as members of the public, aimed at addressing issues raised regarding use of fields by unpermitted users. Although issues are ongoing, the task force is addressing concerns in a manner that increases the likelihood that groups using fields can be held accountable for obtaining permits and adhering to established guidelines for their use. This minimizes disruptions to surrounding communities, as well as problems for other field users.

CUPF staff continues streamlining policies and procedures aimed at making our system of scheduling the use of public facilities more user-friendly. Innovations with on-line access to use of public facilities and changes in scheduling 'windows' were implemented and designed to simplify access to facilities and to decrease wait-time for obtaining permits. The initial focus of our on-line access was the general public, but was soon extended to include County departments and agencies, recognizing that our customer base includes our colleagues as well as members of the community.

We field questions about changes in our fee structure and advise users that our costs are still reasonable; especially given increasing utility costs, as well as costs associated with wear and tear, supplies and staffing. We revisit policy and procedural implementations that better enable us to address the ever increasing demand on the part of the community for access to public facilities, but also recognize the first priority for school facilities is their instructional programming.

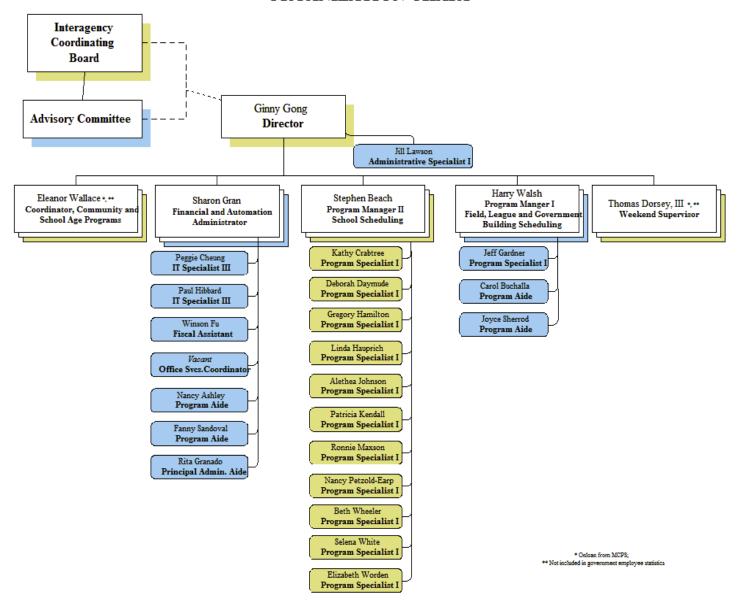
The scheduling of all non-school sponsored summer camps are now being processed by CUPF to ensure reasonable access and uniform assessment of fees for all groups. Also, in our ongoing efforts to be a good partner with MCPS, CUPF initiated a "piggybacking" pilot to provide schools with access to free weekend use for certain activities, when community users are already present in the facility.

We extend our appreciation to all of those who partner with us to make community access to public facilities a success story, including our customers, our MCPS colleagues, committee members and our County Council and County Executive, whose support has been instrumental in our operation. Together, we will continue to strive for excellence in our efforts to ensure that community groups feel welcomed at our public facilities and have a positive experience. On a more personal note, I also want to express my appreciation to the members of the Interagency Coordinating Board for their continued support and to the hard working staff of CUPF, whose efforts to ensure distinction in our quality of work are most appreciated.

Regards,

Ginny Gong

ORGANIZATION CHART



A LONGSTANDING COMMITMENT TO PARTNERSHIPS



Over the years, the Interagency Coordinating Board (ICB) has collaborated with Montgomery County Public Schools, Maryland-National Capital Park and Planning Commission, County agencies, non-profit and private organizations on numerous projects. As a responsible partner with MCPS, the ICB identified areas for additional support including a \$1 million contribution to the school system for rehabilitation and renovation of ballfields; funding of \$1.9 million to establish and manage for six years the after school activities coordinator initiative in middle schools; purchase and installation of security gates/doors, security cameras and other equipment to enhance school security. Effective FY05, the ICB is funding a half-time MCPS resource conservation assistant to monitor the computer systems and make any necessary adjustments as utility problems are reported by community users on weekends. A weekend community use/school security patrol was also added in FY05 to assist the ICB weekend supervisor in managing issues and problems arising from the community's use of school facilities.

County ballfields have been the impetus for continued interagency partnerships, from the creation of the Ballfield Work Group a number of years ago to the development of a Ballfield Web Site which was the recipient of a National Association of Counties achievement award in 2001. During FY05, a new task force was formed to respond to the impact of field use by unpermitted adult soccer groups. The ICB stepped up to the plate to fund some of the strategies identified by the task force to mitigate concerns noted by neighbors and school staff. These include placement of portable toilets at targeted school sites, purchase of outdoor trash cans, reimbursement to MCPS for additional outdoor cleanup and printing and dissemination of bilingual information brochures.

While the ICB's enabling legislation mandates reimbursement to owner agencies for direct costs incurred in making facilities available for community use, the ICB recognizes an indirect cost of wear and tear to facilities attributable to community use. In FY85, the ICB initiated an annual equipment/maintenance reimbursement to MCPS. Currently, individual schools receive an equipment/maintenance award each year based upon paid hours of use for a total cost of \$648,690 in FY05. A new per hour allocation was approved by the ICB in FY05 to reimburse the Department of Public Libraries and the Regional Services Centers for equipment and maintenance effective FY07.

YEAR AT-A-GLANCE

Board Actions during FY2005

A major focus of the Interagency Coordinating Board in FY05 was to promote a healthy environment for users of school facilities by ensuring that the HVAC systems were operating whenever schools were occupied by the community. The following two policies were adopted (effective July 1, 2005) in support of this initiative:

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	Implementation of a flat fee rate for schools that incorporates utility costs as part of the base rental fee					
	Increase in the utility reimbursement to MCPS from 3% of its total annual utility bill to 5.5%					
Other formal actions of the Board in FY05:						
0	Restructured the school fee schedule beginning in FY06 to assess charges based upon type of activity rather than type of organization. The majority of user groups have some type of non-profit status although their activities vary significantly from meetings to fundraisers. Charging by type of activity is a more equitable approach to assessing fees.					
	Changed the method of assessing administrative fees for field use from a "per permit" charge to a "daily seasonal permit" charge.					
	Modified the Child Care Selection Procedures to exempt Joint Occupancy Child Care Programs displaced by the implementation of all-day kindergarten.					
	In order to promote equity among providers offering summer programs, reinforced the limitation of priority status for shared space child care programs to the school year.					
	Approved fee increases for the libraries and County government meeting rooms effective July 1, 2006, along with a maintenance reimbursement based upon hours of use to the libraries and Regional Services Centers.					
	Discontinued community use fee waivers to municipalities in exchange for CIP contributions to Montgomery County Public Schools for improved gymnasiums or other school facilities.					

FY05 Major Accomplishments

- ✓ In an effort to manage overtime hours of Montgomery County Public Schools' staff providing weekend community use coverage, developed an online report accessible to all MCPS employees. This report details the number of pre-approved overtime hours for each school site for the upcoming weekend. Previously, approximately 300 overtime authorization forms were faxed weekly to Community Use of Public Facilities for approval. Upon approval, CUPF was faxing back signed copies. Now, the MCPS supervisor approving timesheets simply checks the weekend report for documentation of the authorized overtime hours.
- ✓ Initiated bulk booking of field practice time for leagues. Where previously individual coaches requested and received permits for practice time, sports organizations and large leagues are now requesting practice time in bulk and parceling it out to their coaches. This represents an enormous time savings to CUPF staff when scheduling fields.
- ✓ Worked collaboratively with MCPS Energy Resources to streamline the transmission of up-to-date information on all after hours facility use to ensure that heat or air conditioning is programmed only when schools are occupied.
- ✓ Assumed the lead in convening a task force of key decision makers to strategize options for dealing with the community impact of soccer groups using park and school fields without permits. Some of the short-term strategies implemented were: educational outreach including dissemination of bilingual information brochures; site visits by staff members to communicate guidelines and procedures; installation of signs outlining use requirements and restrictions; and placement of portable toilets.

Technology Enhancements

- ★ Implemented in December 2004, a new online ballfield application on CUPF's website
- * In addition to the online school request form designed for use by customers paying with a credit card, created a printable form on CUPF's website. Customers can fill out the form online, print it and submit to CUPF with a check.

ADVISORY COMMITTEE

The Interagency Coordinating Board's Advisory Committee (comprised of representatives from county and community groups in addition to MCPS and county staff) meets on an as-needed basis to review and analyze issues related to the community's use of public facilities and to formulate recommendations for submission to, and subsequent adoption by, the ICB. Some of the issues reviewed during FY05 include:

Child Care Subcommittee:

- Transition of joint occupancy tenants to shared space in schools as a result of expansion of all day kindergarten
- Clarification of year-round child care and summer camp programs along with associated fees
- Conflict resolution process for issues developing between child care providers and school staff

Finance Subcommittee:

- ⇒Impact to MCPS' utility budget to provide all users with heat or air conditioning
- ☐ Increase in utility reimbursement formula
- ☐ Inclusion of utilities in the base hourly rental fees
- ⇒ Categorization of fees by type of activity rather than type of sponsoring organization
- ⇒Charges for PTA fee-based and weekend activities
- ⇒Ballfield administrative fees
- ⇒FY07 fee changes for the County government facilities to bring them in line with rates for school facilities and to enhance the cost recovery ratio
- Designation of a per hour maintenance reimbursement to libraries and Regional Services Centers
- → Options for changing the equipment/maintenance reimbursement to individual schools
- ⇒Proposed intervals for regular fee increases to allow users to adequately plan their budgets
- ☐ Increase in reimbursement to MCPS for custodial supplies—FY07recommended changes

Procedures and Guidelines Subcommittee:

- ⇒Pilot program of schools "piggybacking" on community use activities
- ⇒Unpermitted field use
- ⇒PTA Partnerships with commercial entities
- Allocation of gym time—accommodating huge demand, team rosters, coordination with high schools
- Time limit for historical users

FINANCIAL HIGHLIGHTS

The Interagency Coordinating Board for Community Use of Public Facilities operates as an enterprise fund and receives no tax dollars to support its operations. User revenue and interest on the fund balance are the only income sources. The ICB does receive a reimbursement from the County General Fund for MCPS building service staff costs to support primary and general elections held in school facilities. In FY05, a County General Fund contribution of \$5,000 was also granted to the ICB to support free use subsidies awarded to eligible groups.

As an enterprise fund agency, the ICB pays administrative overhead to the County General Fund calculated as a percent of total personnel costs. In FY05, the following amounts were transferred from the ICB's Enterprise Fund to the County General Fund: \$264,790 for administrative overhead; \$16,880 for computer replacement; and \$10,730 for a motor pool vehicle. **These charges are not reflected in the FY05 expenditures on the next page**. Retained earnings at year-end totaled \$1,263.743.

Enterprise Fund Transfers



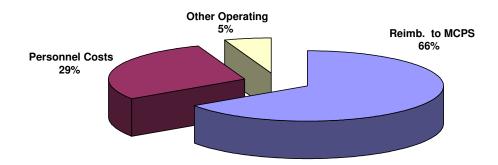
Transfers Out:

\$264,790 (Administrative Overhead) \$ 16,880 (Desktop Computer Modernization) \$ 10,730 (Motor Pool—new vehicle)

Transfers In:

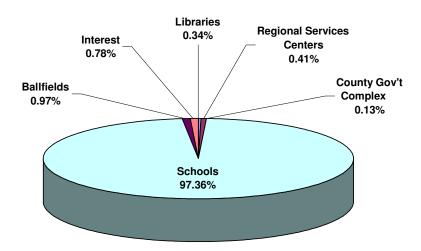
\$94,730 (General Election) \$ 5,000 (Free Use Subsidy)

FY05 Expenditures \$5,963,910**



**Net transfers of \$192,670 from the Community Use Enterprise Fund to the County General Fund are not included.

FY05 Revenue Sources \$6,301,000



REIMBURSEMENTS TO MONTGOMERY COUNTY PUBLIC SCHOOLS

	FY05	FY06	FY07
	Actual	Budget	Request
Staff Costs—weekend and holiday coverage, approved weekday overtime and extra summer clean-up. Reimbursements are based on the average hourly overtime			
rates for building service staff, cafeteria workers, media service technicians and security assistants. Also included is reimbursement for staff coverage for primary and general elections. (General election in FY05, no elections in FY06, but two in FY07.)	\$2,457,990	\$2,538,790	\$2,782,960
Part-time energy management specialist and weekend security patrol—new in FY05	\$12,080 ¹	\$67,150	\$71,700
Utilities —3% of MCPS' total annual utility bill for all MCPS facilities in FY05; 5.5% in FY06 and FY07	\$625,760	\$1,300,000	\$1,564,850
Custodial Supplies—reimbursement to schools for			
custodial supplies such as toilet paper and paper towels			
consumed during community use hours.	\$99,690	\$104,000	\$200,510
Maintenance —reimbursement to schools of \$1.25 for			
every hour of paid community use. Not included in this			
figure are fees paid by users for equipment such as pianos,			
auditorium sound and lights and scoreboards that are	\$648,690	\$670,000	\$670,000
reimbursed directly to the schools.			
TOTALS	\$3,844,210	\$4,679,940	\$5,290,020

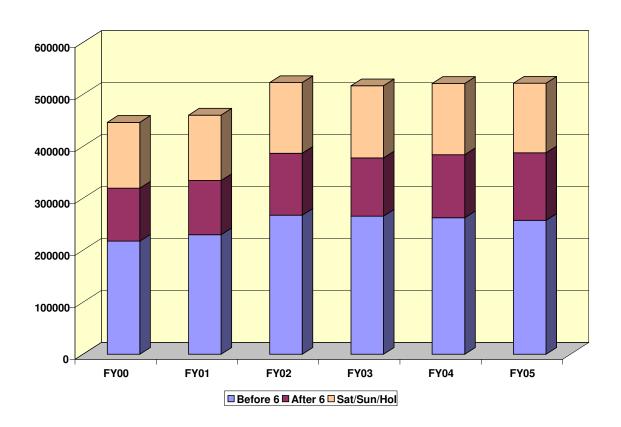
¹ These positions were not filled until the latter part of the fiscal year. (The energy resource specialist was not hired until May 2005; the community use security patrol began his duties on January 29, 2005.)

CUSTOMER ACTIVITY/PROFILES

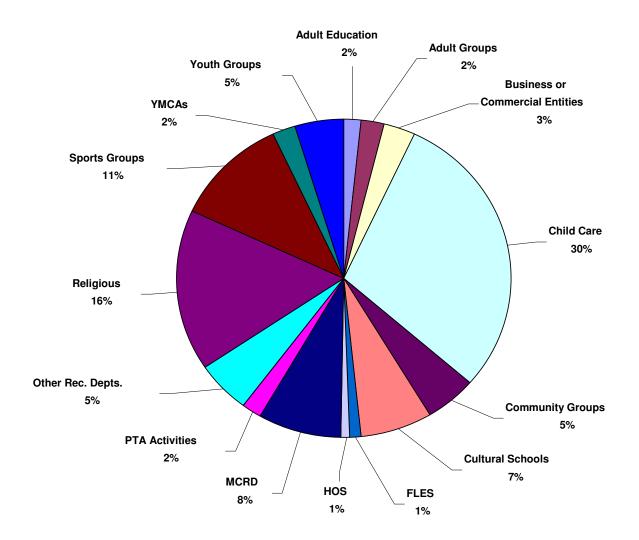
School Facilities

The Community Use office centrally schedules use in all elementary and middle schools and three of the high schools. The remaining high schools are centrally scheduled on weekends and holidays. During FY05, 9.9 workyears were allocated to direct scheduling of indoor school space for 5,074 customers. Use of school facilities has stabilized over the past several years with just a one percent increase in paid hours in FY05. Hours are expected to remain relatively stable over the next year or two.

PAID HOURS OF SCHOOL USE



SCHOOL CUSTOMER BASE



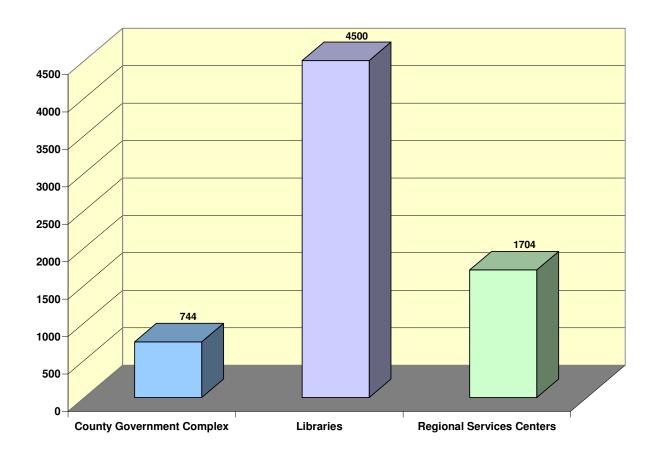
Ballfields

Community Use of Public Facilities centrally schedules all elementary and middle school fields with the exception of 19 park-school sites. The hours of use totaled 123,429 in FY05, an increase of four percent over the previous year. Since only an administrative fee is charged for ballfield permits, the cost recovery for 1.8 workyears is relatively low (44%). A change in how the administrative fee is applied will improve the percent of cost recovery in FY2006.

Other County Facilities

In addition to school facilities, the ICB is responsible for scheduling community use of the Regional Services Centers, library meeting rooms and the auditoriums, cafeterias and conference rooms in the Executive and Council Office buildings. During FY05, Community Use of Public Facilities devoted 1.4 workyears to this business process with a 47 percent cost recovery. Since only 15 percent of the hours booked in the Council and Executive Office Buildings are paid, there is a significant in-kind contribution from Community Use of Public Facilities to provide this scheduling service to other county agencies at no cost.

PAID HOURS OF USE OTHER COUNTY FACILITIES



FACILITIES AVAILABLE FOR COMMUNITY USE

Montgomery County Public Schools

Argyle Middle Capt. James E. Daly Elementary

Ashburton Elementary Damascus Elementary
John T. Baker Middle Damascus High

Benjamin Banneker Middle Darnestown Elementary Bannockburn Elementary Diamond Elementary

Lucy V. Barnsley Elementary Dr. Charles R. Drew Elementary

Beall Elementary Dufief Elementary

Bel Pre Elementary East Silver Spring Elementary

Bells Mill Elementary Eastern Middle

Belmont Elementary Edison High School of Technology

Bethesda Elementary

Bethesda-Chevy Chase High

Beverly Farms Elementary

Montgomery Blair High

James Hubert Blake High

Albert Einstein High

Emory Grove Center

Fairland Center

Fairland Elementary

Fallsmead Elementary

Bradley Hills Elementary
Briggs Chaney Middle
Broad Acres Elementary
Brooke Grove Elementary
Brookhaven Elementary
Brookhaven Elementary
Brower Walley Elementary
Flower Valley Elementary

Brown Station Elementary

Burning Tree Elementary

Burnt Mills Elementary

Burtonsville Elementary

Forest Knolls Elementary

Forest Oak Middle

Fox Chapel Elementary

Robert Frost Middle

Cabin John Middle Gaithersburg Elementary
Candlewood Elementary
Gaithersburg High

Cannon Road Elementary Gaithersburg Middle
Carderock Springs Elementary Galway Elementary

Rachel Carson Elementary
Cashell Elementary
Cedar Grove Elementary
Garway Elementary
Garrett Park Elementary
Georgian Forest Elementary
Germantown Elementary

Chevy Chase Elementary
Winston Churchill High
Clarksburg Elementary
Clearspring Elementary
Greencastle Elementary
Greencastle Elementary

Roberto W. Clemente Middle Greenwood Elementary

Clopper Mill Elementary Grosvenor Center
Cloverly Elementary Harmony Hills Elementary

Cold Spring Elementary

College Gardens Elementary

Cresthaven Elementary

Highland Elementary

Highland View Elementary

Herbert Hoover Middle

Jackson Road Elementary Walter Johnson High Jones Lane Elementary Kemp Mill Elementary John F. Kennedy High

Kensington-Parkwood Elementary

Francis Scott Key Middle Martin Luther King, Jr. Middle

Kingsview Middle Lake Seneca Elementary Lakewood Elementary Laytonsville Elementary Col. E. Brooke Lee Middle

Longview School Luxmanor Elementary Col. Zadok Magruder High Thurgood Marshall Elementary

Maryvale Elementary

Spark Matsunaga Elementary S. Christa McAuliffe Elementary Ronald McNair Elementary Meadow Hall Elementary

Monocacy Elementary Richard Montgomery High Montgomery Knolls Elementary Montgomery Village Middle

Mill Creek Towne Elementary

Neelsville Middle

New Hampshire Estates Elementary

Newport Mill Middle North Bethesda Middle

North Chevy Chase Elementary

Northwest High Northwood High Oak View Elementary

Oakland Terrace Elementary

Olney Elementary

William Tyler Page Elementary

Paint Branch High Parkland Middle Rosa M. Parks Middle Pine Crest Elementary Piney Branch Elementary John Poole Middle

Poolesville Elementary

Poolesville High

Potomac Elementary Thomas W. Pyle Middle Quince Orchard High Redland Middle

Judith A. Resnik Elementary Dr. Sally K. Ride Elementary

Ridgeview Middle Ritchie Park Elementary

Rock Creek Forest Elementary Rock Creek Valley Elementary

Rock Terrace School Rock View Elementary

Rockville High

Lois P. Rockwell Elementary

Rocky Hill Middle

Rolling Terrace Elementary Rosemary Hills Elementary Rosemont Elementary Seneca Valley High Sequoyah Elementary Seven Locks Elementary Shady Grove Middle Sherwood Elementary

Silver Spring International Middle

Sligo Creek Elementary

Sligo Middle

Sherwood High

Lathrop E. Smith Center Somerset Elementary South Lake Elementary Springbrook High Stedwick Elementary Stone Mill Elementary Stonegate Elementary Strathmore Elementary

Strawberry Knoll Elementary Summit Hall Elementary Takoma Park Elementary Takoma Park Middle

Tilden Center Tilden Middle

Travilah Elementary Mark Twain School Twinbrook Elementary Viers Mill Elementary

Washington Grove Elementary

Waters Landing Elementary
Watkins Mill Elementary
Watkins Mill High
Wayside Elementary
Weller Road Elementary
Julius West Middle
Westbrook Elementary
Westland Middle
Westover Elementary
Wheaton High

Wheaton Woods Elementary
Whetstone Elementary
White Oak Middle
Walt Whitman High
Earle B. Wood Middle
Wood Acres Elementary
Woodfield Elementary
Woodlin Elementary
Thomas S. Wootton High
Wyngate Elementary

Closed Schools and Special Centers

Broome (gym) Colesville (APR)

Fields Only

Dennis Avenue
Fernwood
Georgetown Hill
Glenmont
Hungerford Park
Kensington
Larchmont
Lone Oak
MacDonald Knolls
Montgomery Hills
Montrose
Peary
Randolph

County Facilities

County Government Complex

Council Office Building Executive Office Building

Libraries

Aspen Hill Community Bethesda Regional **Chevy Chase Community Damascus Community Davis Community Fairland Community** Gaithersburg Regional Kensington Park Community Little Falls Community Long Branch Community **Olney Community Poolesville Community Potomac Community Quince Orchard Community** Silver Spring Community **Twinbrook Community** Wheaton Regional White Oak Community

Regional Services Centers

Bethesda-Chevy Chase Eastern Montgomery Mid-County Upcounty